

TOWN OF DURHAM 15 NEWMARKET ROAD DURHAM, NH 03824-2898 603-868-8064 • 603-868-8065 FAX 603-868-8033 www.ci.durham.nh.us

FINDINGS OF FACT AND CONDITIONS OF APPROVAL

Approval of a Conditional Use Permit submitted by Capstone Development Corporation, c/o Appledore Engineering Inc., Portsmouth, New Hampshire on behalf of William & Edna Woodward Rev Trust, Durham, New Hampshire, to construct approximately 100 structures consisting of 141 units of single-family and duplex residences with a total of 619 beds/residents and 650 parking spaces. The property involved is shown on Tax Map 9, Lot 10-3, is located on Technology Drive, and is in the Office Research/Light Industry Zoning District.

The applicant has submitted the following documents and plans for the proposed site plan review, which are on file with the Planning and Zoning Department.

- 1. The applicant submitted an Application for Conditional Use Permit with supporting documents on December 22, 2010.
- 2. The applicant submitted a letter of intent on December 22, 2010.
- 3. The applicant submitted a copy of the deed for the property on December 22, 2010.
- 4. The owner of the property submitted a letter on December 22, 2010 designating Capstone Development Corp. to represent her at the Planning Board meetings.
- 5. The applicant submitted on December 22, 2010, a Site Plan entitled "The Cottages of Durham, Capstone Companies, Technology Drive, Durham, NH" prepared by Doucet Survey Inc., Newmarket, NH, dated December 22, 2010.
- 6. The applicant submitted an Operation and Maintenance Plan on December 22, 2010.
- 7. The applicant submitted a Stormwater Management Plan on December 22, 2010.
- 8. A copy of the Request for Project Review by the New Hampshire Division of Historical Resources was submitted on December 20, 2010.
- 9. The applicant submitted a Site Development Signage Plan on December 30, 2010.
- 10. A Fiscal Impact Analysis was submitted on January 21, 2011.

- 11. The applicant submitted an updated Site Plan on January 21, 2011.
- 12. The applicant submitted a Stormwater Management checklist on January 21, 2011.
- 13. The applicant submitted a copy of a Co-Ed Addendum for Parent/Guardian document on January 24, 2011.
- 14. The applicant submitted a copy of a Mold & Mildew document on January 24, 2011.
- 15. The applicant submitted a Management Plan on January 24, 2011.
- 16. The applicant submitted a copy of a Pet Agreement document on January 24, 2011.
- 17. The applicant submitted a copy of a Rental Application document on January 24, 2011.
- 18. The applicant submitted a copy of a Bedroom Lease document on January 24, 2011.
- 19. The applicant submitted architectural plans on January 24, 2011.
- 20. The applicant submitted a LID Stormwater Treatment Plan on January 26, 2011.
- 21. The applicant submitted a Site Specific Soil Survey Plan on February 3, 2011.
- 22. The applicant submitted an updated set of plans on February 4, 2011.
- 23. A copy of the Shoreland Permit Application was submitted by Appledore Engineering on February 11, 2011.
- 24. A letter from Erik Lindholm to Steve McCusker regarding the fire sprinkler system proposed for Capstone was submitted on February 15, 2011.
- 25. A letter from attorney Peter Loughlin requesting a waiver from the School Impact Fee was submitted on February 18, 2011.
- 26. The applicant submitted a Traffic Evaluation on the proposed project on March 9, 2011.
- 27. The applicant submitted a Wetland and Upland Buffer Assessment and Summary from Normandeau Associates on March 9, 2011.
- 28. Correspondence between the NH Fish and Game and Normandeau Associates was submitted on March 9, 2011.
- 29. A copy of the draft Conservation Easement Deed was submitted on March 9, 2011.
- 30. A copy of the extended conservation easement plan that includes land to be purchased from the abutter (Tax Map 9 Lot 10-3) was submitted on March 23, 2011.
- 31. The applicant submitted an updated rental application and lease agreement on March 23, 2011.
- 32. A request for more information was submitted by NHDES regarding the Alteration of Terrain Permit #110207-015 and received on April 1, 2011.
- 33. A copy of the FEMA Letter of Map Amendment Determination Document with associated site plan was received on April 1, 2011.

- 34. The applicant submitted the sewer application for a New Discharge and Increase in Use to the Department of Public Works with a copy submitted to the Department of Planning & Community Development on April 1, 2011.
- 35. A letter was received from the NHDES, Alteration of Terrain Bureau, regarding the approval of the Alteration of Terrain Permit on April 6, 2011.
- 36. A letter from Attorney Peter Loughlin was received on April 7, 2011 requesting that the vote be delayed from the scheduled April 13, 2011 meeting and that the applicant was granting the Planning Board an extension on the deadline for making a decision until the end of April 2011.
- 37. On April 26, 2011 the applicant submitted a revised application for water and sewer.
- 38. On April 27, 2011, an email was received from Appledore Engineering stating that Capstone has accepted the proposal from the UNH Stormwater Center for third party review of the Stormwater Management Plan and Erosion Control and Sedimentation Plan.
- 39. Peter Loughlin, the applicant's attorney, submitted an updated lease on April 27, 2011, adding three paragraphs. One allows for "Town Officials" to inspect the cottage units under paragraph 9, the second adds language from RSA 48-A:14, Minimum Standards, that lists certain tenants rights under paragraph 34, and the final change adds a new paragraph 35, which references the Durham Town Code Section 118:11 for Offensive Material (garbage, etc.).

FINDINGS OF FACT

- 1. The Durham Conservation Commission submitted a letter of preliminary findings on the project on December 14, 2010.
- 2. Chief David Kurz submitted a memo regarding the proposed development on January 5, 2010.
- 3. Councilor Robin Mower submitted a letter regarding the development on January 21, 2011.
- 4. An e-mail from Steve Pesci of the University of New Hampshire to Cynthia Copeland of Strafford Regional Planning Commission was submitted on January 21, 2011.
- 5. A Site Walk was conducted on January 22, 2010.
- 6. A letter with maps regarding Regional Impact from Strafford Regional Planning Commission was submitted on January 23, 2011.
- 7. The Zoning Board of Adjustment approved a variance request on January 25, 2010.
- 8. David Cedarholm, Town Engineer, and April Talon, Assistant Town Engineer, submitted a memo regarding the development on January 25, 2011.
- 9. Douglas Bencks, UNH Director of Campus Planning, submitted a letter regarding the development on January 26, 2011.

- 10. West Environmental Inc. submitted a letter on the proposed development on January 26, 2011.
- 11. The Law Office of Scott E. Hogan submitted a list of represented property owners on January 26, 2011.
- 12. The Oyster River Watershed Association submitted aerial maps on January 26, 2011.
- 13. Public Hearings were conducted on January 26, February 9 and February 23, 2011.
- 14. The Oyster River Watershed Association submitted a letter regarding the development on February 9, 2011.
- 15. Attorney Scott E. Hogan submitted a letter regarding the development on February 9, 2011.
- 16. The Town Engineer submitted a letter dated February 15, 2011 regarding the capacity of sewer and water for the project.
- 17. A Technical Memorandum submitted by RSG, Inc. regarding the Traffic Model run was submitted on February 23, 2011.
- 18. A letter regarding the Regional Impact Review from the SRPC with agenda and minutes was submitted on February 23, 2011.
- 19. A memorandum was submitted on March 7, 2011 by the Conservation Commission regarding the proposal for a conservation easement. A second memorandum from the Commission was also submitted on March 7, 2011 regarding the Conditional Use Permit under the Wetland Conservation Overlay and Shoreland Protection Overlay Districts.
- 20. The Code Enforcement Officer/Health Officer/Zoning Administrator submitted a letter regarding the application on March 8, 2011.
- 21. An email from RSG, Inc. was received on March 9, 2011 in response to the applicant Traffic Evaluation submitted on March 9, 2011.
- 22. A letter from Michael Sievert, MJS Engineering, to Dori Wiggin of the NHDES, was submitted on March 9, 2011. The letter was submitted to NHDES in support of the applicant's Wetland Permit to be issued by the State and not the Town of Durham.
- 23. Douglas Bencks, Director of Campus Planning at UNH, submitted a letter with supporting documents on March 15, 2011.
- 24. The applicant appealed the boundary of the Aquifer District and the Town Council, following the recommendation from the Planning Board, removed the parcel from the Aquifer Protection Overlay District at its meeting of February 21, 2011.
- 25. The applicant has agreed to build two (2) ADA accessible units by the clubhouse and will retrofit other units on an as needed basis.
- 26. The applicant stated they are attempting to build to the latest version of the Energy Star standards/guidelines and that the construction will exceed 2009 IECC code for Climate Zone 6 by a range of 1.4% to 5%. The applicant is encouraged to find as many ways as possible to be energy efficient.

- 27. An email was received on March 23, 2011 from the UNH Stormwater Center regarding third party review of the Stormwater Management Plan and Operations and Management Plan. In addition, the UNH Stormwater Center will also be onsite to inspect the construction and installation of the stormwater system.
- 28. A memorandum from the Director of Planning & Community Development regarding the variance received by Capstone was submitted on March 22, 2011.
- 29. Several letters and emails were received by the Planning & Community Development Department from members of the public regarding the applications and are on file with the Department of Planning & Community Development and are part of the record.
- 30. A letter dated April 5, 2011 was received from Keith Weston, American Engineering Consultants, Corp., regarding independent review of the Erosion Control and Sedimentation Plan as well as inspections during installation and throughout construction.
- 31. At its meeting on April 13, 2011, the Planning Board passed a motion to reopen the public hearing for the limited purpose of accepting comments on any new information that may have been received by the Planning Board after the closure of the February 23, 2011 Public Hearing on the Site Plan Review Application and the Conditional Use Permit Application.
- 32. The Director of Planning & Community Development provided a memorandum dated April 21, 2011 that consisted of a list of new information that was provided after the close of the public hearing on March 23, 2011 to help clarify the "limited purpose" of the reopened public hearing.
- 33. A copy of RSA 48-A was provided to the Planning Board for reference on April 22, 2011.
- 34. The UNH Stormwater Center submitted a Scope of Work (SOW) on April 21, 2011 for their third party review of the applicant's Stormwater Management Plan and Erosion Control Plan. The SOW included site inspections during construction.
- 35. An email was received on April 26, 2011 from the newly elected president of the Oyster River Watershed Association (ORWA), Eric Fiegenbaum, regarding monitoring of the Oyster River.
- 36. At the April 27, 2011 meeting the Planning Board reopened the public hearing and heard from interested members of the public.
- 37. At the April 27, 2011 meeting, the Planning Board deliberated on the Conditional Use Permit for the Wetland Conservation Overlay and Shoreland Protection Overlay Districts and found that the applicant has met the standards set forth in these sections of the Zoning Ordinance.

CONDITIONS OF APPROVAL

The following conditions shall be met prior to the Signature of Approval on the Site Plan. These conditions shall be met within six months of the signing of these Findings of Fact and Conditions of Approval by the Chair of the Planning Board. If these conditions are not met within six months, the applicant must come before the Planning Board for review of the conditions:

- 1. The applicant shall supply one mylar plat and one paper copy for signature by the Planning Board Chair.
- 2. All plans must be stamped by the appropriate professionals.
- 3. The Property and Security Management Plan shall be submitted to include, but not limited to, the following: Rules and regulations of The Cottages of Durham; 24 hour/7 day a week primary contact person to resolve security or other issues in a timely and appropriate manner; a secondary contact person in case the primary contact person is not available; all contact information updated with the Police Department, Fire Department, and Code Enforcement Department on an as-needed basis; and night time security for the site from Thursday night through Saturday night from 9 PM 2AM. If problems persist on the property, as determined by the Police Chief, full time security will be needed 7 days a week from 8 PM 6 AM until the problems are rectified to the satisfaction of the Police Chief. The plan shall be approved by the Town Planner with the advice and consultation of the Police, Fire, and Code Enforcement Departments and can be reviewed, modified, and updated by the owner with the approval of the above departments.
- 4. The applicant shall continue to work with the Cemetery Committee regarding fencing, landscaping, and tree removal. Fencing and landscaping shall be placed along the entire common boundary and the fence shall continue down Technology Drive toward Route 155A for a short length. The fence shall be opaque and a maintenance agreement shall be submitted. The fence shall be at least 5'11" high as noted on the plan. The landscaping shall be inside the fence on the applicant's property. The landscaping/trees planted shall be approved by the State Arborist, Mary Reynolds. A letter from the Cemetery Committee that a final agreement has been reached shall be received by the Planning and Community Development Department.
- 5. At least one full-time staff member and at least one courtesy officer shall reside on-site.

Conditions to be Met Subsequent to the Signature of Approval on the Site Plan:

- 1. These Findings of Fact and Conditions of Approval shall be recorded with the Strafford County Registry of Deeds, at the applicant's expense, within seven (7) days of the Chair's signature on the Plan.
- 2. A Conditional Use Permit shall be issued by the Zoning Administrator.
- 3. The applicant shall provide adequate transit for the occupants of the development travelling to and from the University Campus. As part of this obligation, the applicant shall submit a letter to the Planning Board from UNH Transportation Services indicating the proposed transportation schedule is adequate to meet the transportation needs of the students residing in the Capstone complex. There is a current bus service that serves the UNH Interoperability Lab (IOL) and the Rivers Edge Apartments via Technology Drive. This service shall be extended, or a new service added, with the operating costs funded by Capstone Development Corp., or its successors. Annual meetings with the Durham Director of Planning & Community Development, UNH Transportation Services Director, other UNH transportation planning staff, and Capstone discussing transit issues shall be held to determine what, if any, changes should be made to ensure sufficient transit service is available for the development. As part of this review, Capstone shall include in its resident survey a question ascertaining whether the residents find the Capstone funded bus service meets their respective needs, a copy of which shall be forwarded to the Director of Planning & Community Development to be used in the annual review. The UNH Transportation Services Director shall be invited to this review.
- 4. The property owner's waste management hauler's name, account number, and phone number shall be provided to the Durham Health Officer (DHO) so the DHO can call and order an emergency pick up if necessary. In addition, the applicant shall provide the opportunity for the residents to use single stream recycling.
- 5. Landscaping in the WCO/SPO Districts shall be monitored and invasive species removed as necessary. The use of fertilizers, pesticides, and herbicides are specifically prohibited within the SPO District and the WCO District. Alternative methods of landscaping and lawn care, such as organic materials, shall be used.
- 6. The use of sodium chloride based materials for winter road maintenance shall be the minimum necessary for roadway safety. Since the development calls for the use of porous asphalt, sand should not be used in those areas. However, sand may be used in other areas not using porous asphalt to cut down on the amount of sodium chloride based materials used.

- 7. The clubhouse, pool/spa, and other common amenities shall be inspected at least once a semester by the Durham Health Officer.
- 8. Prior to the issuance of the first Certificate of Occupancy (C of O), the applicant shall receive Planning Board approval for the Boundary Line Adjustment and shall record the appropriate documents regarding the conservation easement or dedicated deeded open space.
- 9. The applicant shall not sell or provide parking permits to non-tenants other than employees or courtesy officers.
- 10. Tenant leases shall include notice that Durham Town Officials can randomly inspect the residential units annually. Five percent of the units, or seven (7) units, shall be inspected annually. Inspections shall be randomly selected by the Durham Health Officer (DHO) and shall be scheduled with minimum notice as stated in the lease.
- 11. The leases for the Cottages shall include the wording of RSA 48-A:14 to inform tenants of their rights under state law.
- 12. The leases shall reference the Durham Town Code Section 118:11 for Offensive Material and the applicant has agreed to allow the Code Enforcement Officer the ability to enforce this provision within the development.

CONDITIONALLY APPROVED AT THE PLANNING BOARD MEETING OF APRIL 27, 2011.

Edna F. Woodward Date William S. & Edna F. Woodward Rev Trust Lorne Parnell, Chair Date
Durham Planning Board

Representative, Capstone Companies Date